

**Environmental Justice Analysis  
for the Blair Metropolitan Planning Organization (MPO)  
Transportation Improvement Program (TIP) for Fiscal Years (FYs) 2023-2026  
[October 1, 2022, to September 30, 2026]**

**Introduction**

With the use of federal funds for highway, bridge, and transit projects, the MPO must prepare an environmental justice analysis to comply with Title VI of the Civil Rights Act of 1964, Executive Order 12898 of 1994, and US DOT Orders 5610.2 (a) and 6640.23A of 2012.

Environmental Justice (EJ) refers to Executive Order 12898, which directs procedures to be put in place to identify and address any disproportionately high and adverse human health or environmental effects on *minority* and *low-income population*. The principles of EJ are as follows:

- To avoid, minimize, or mitigate disproportionately high and adverse human health or environmental effects, including social and economic effects or *burdens*, on minority populations and low-income populations.
- To ensure the full and fair participation by all potentially affected communities in the transportation decision-making process.
- To prevent the denial of, reduction in, or significant delay in the receipt of benefits by minority populations and low-income populations.

**The Core Elements Approach to Environmental Justice**

The Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) have encouraged PennDOT and MPOs to incorporate the Core Elements Approach of Environmental Justice (EJ) into the transportation planning process in consideration of regional needs, demographics, and staff capacity. The basic core elements approach steps are as follows:

1. Identify a.) low-income populations and b.) minority populations.
2. Assess the condition of pavements and bridges and safety in areas with higher low-income and minority populations and identify needs.
  - Pavement condition of federal-aid and state-owned roadways.
  - Bridge condition of state and local bridges over 20 ft. in length.
  - Safety conditions to prevent vehicle and non-motorized crashes.
  - Access to fixed-route transit services.

3. Prepare the draft Blair MPO's Transportation Improvement Program (TIP).
4. Evaluate the burdens and benefits of draft TIP projects in relation to people in low-income and minority groups.
5. Identify and address disproportionate and adverse impacts of draft TIP projects on people in low-income populations and minority groups. If impacts are found, work with PennDOT, FHWA, and FTA to identify and document strategies to avoid, mitigate or minimize impacts.

The US DOT Orders 5610.2 (a) and 6640.23A defines low-income and minority populations as follows:

**Low-income** - A person whose median household income is at or below the Department of Health and Human Services poverty guidelines.

**Low-income population** – Any readily identifiable group of low-income persons who live in geographic proximity, and, if circumstances warrant, geographically dispersed/transient persons (such as migrant workers or Native Americans) who will be similarly affected by a proposed U.S. Department of Transportation program, policy, or activity.

**Minority** - A person who is: – (1) Black – (2) Hispanic or Latino – (3) Asian American – (4) American Indian and Alaskan Native – (5) Native Hawaiian and Other Pacific Islander.

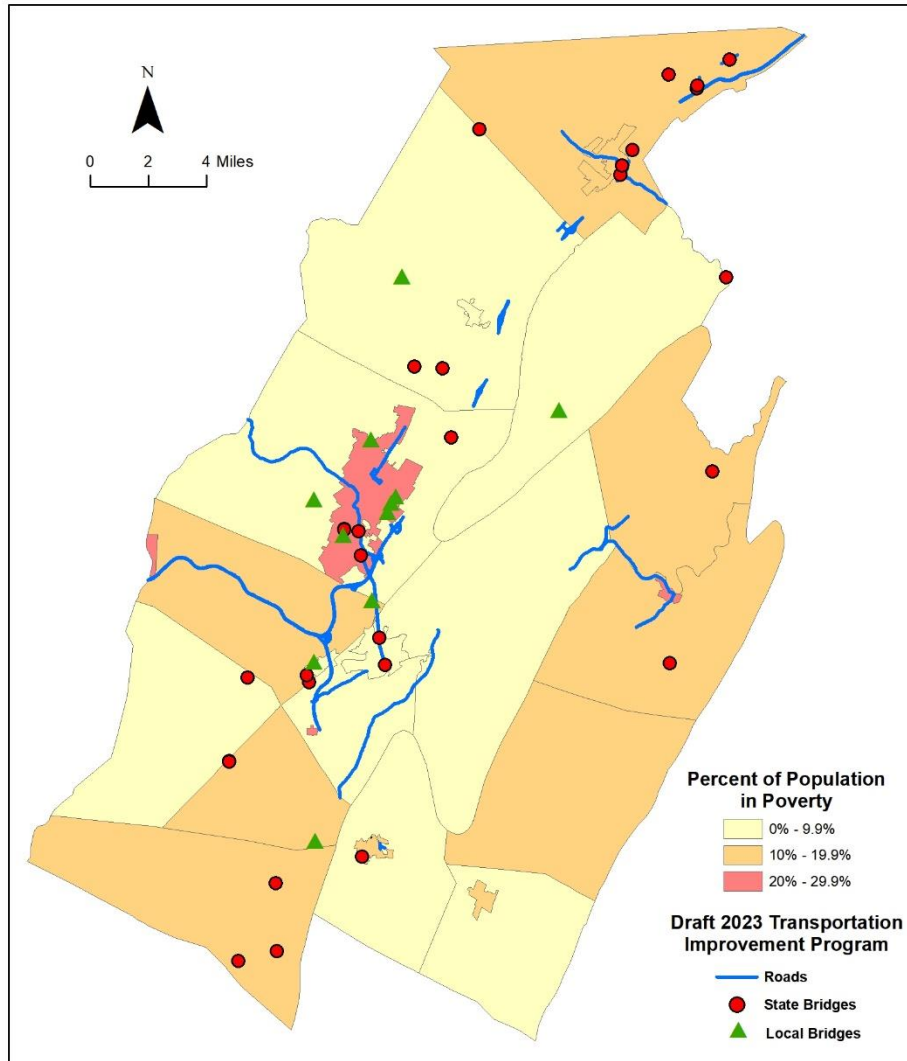
**Minority population** – Any readily identifiable groups of minority persons who live in geographic proximity, and if circumstances warrant, geographically dispersed/transient persons (such as migrant workers or Native Americans) who will be similarly affected by a proposed U.S. Department of Transportation program, policy, or activity.

### **1. a.) Identify low-income populations.**

Low-income populations were identified by using data from the U.S. Census Bureau's American Community Survey (ACS) estimates that show 17,648 persons or 14.7% of Blair County's population is at or below the poverty level. We identified low-income population by the numbers and percentages in each municipality rather than at the block group level because block group data is not readily available.

The percentages of low-income/people at or below the poverty level are shown by municipality in the map in Figure 1. The three colors indicate municipalities with *lower than, near, or above* the county poverty rate of 14.7%. The map also locates the draft 2023-2026 TIP roadway and bridge projects in relation to low-income populations.

Figure 1



**Percent of Population Below the Poverty Level  
by Municipality**

Source: 2019 American Community Survey 5-Year Estimate Subject Tables  
S171 Poverty Status in the past 12 Months  
and PennDOT One Map MPMS Draft TIP  
Blair County, Pennsylvania

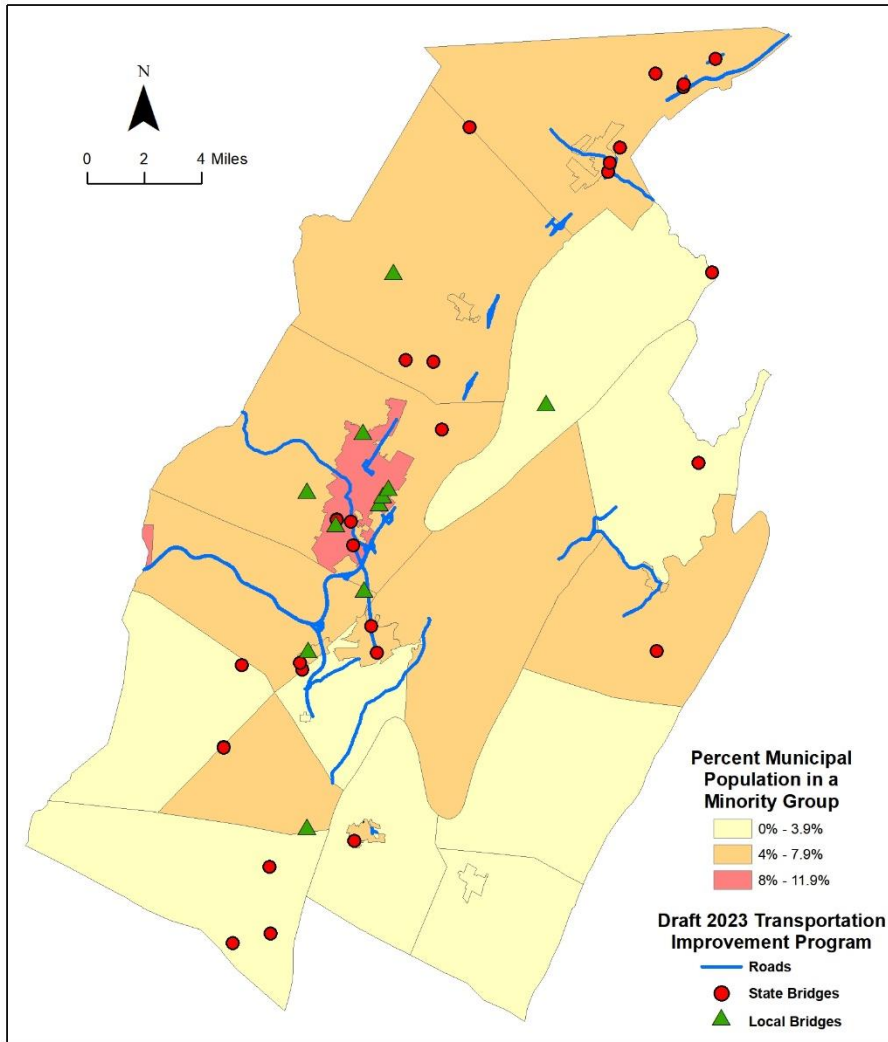


While the American Community Survey estimated numbers of minorities by race and poverty are lower than the 2020 Census Redistricting Data minority populations, it can be determined that a higher number of whites are in poverty due to Caucasians being 92.5% of the total population and that a higher percentage of the minority population is in poverty.

### 1. b. Identify minority populations.

Minority populations were identified by using the U.S. Census Bureau, 2020 Census Redistricting Data for each municipality, which gives a county total of 9,204 persons or 7.5% of the county population. The map in Figure 2. shows colors indicating which municipalities are *lower than, near, or above* the county minority group population. The map also locates the draft 2023-2026 TIP roadway and bridge projects in relation to the minority population.

Figure 2.



### Percent Minority Population by Municipality

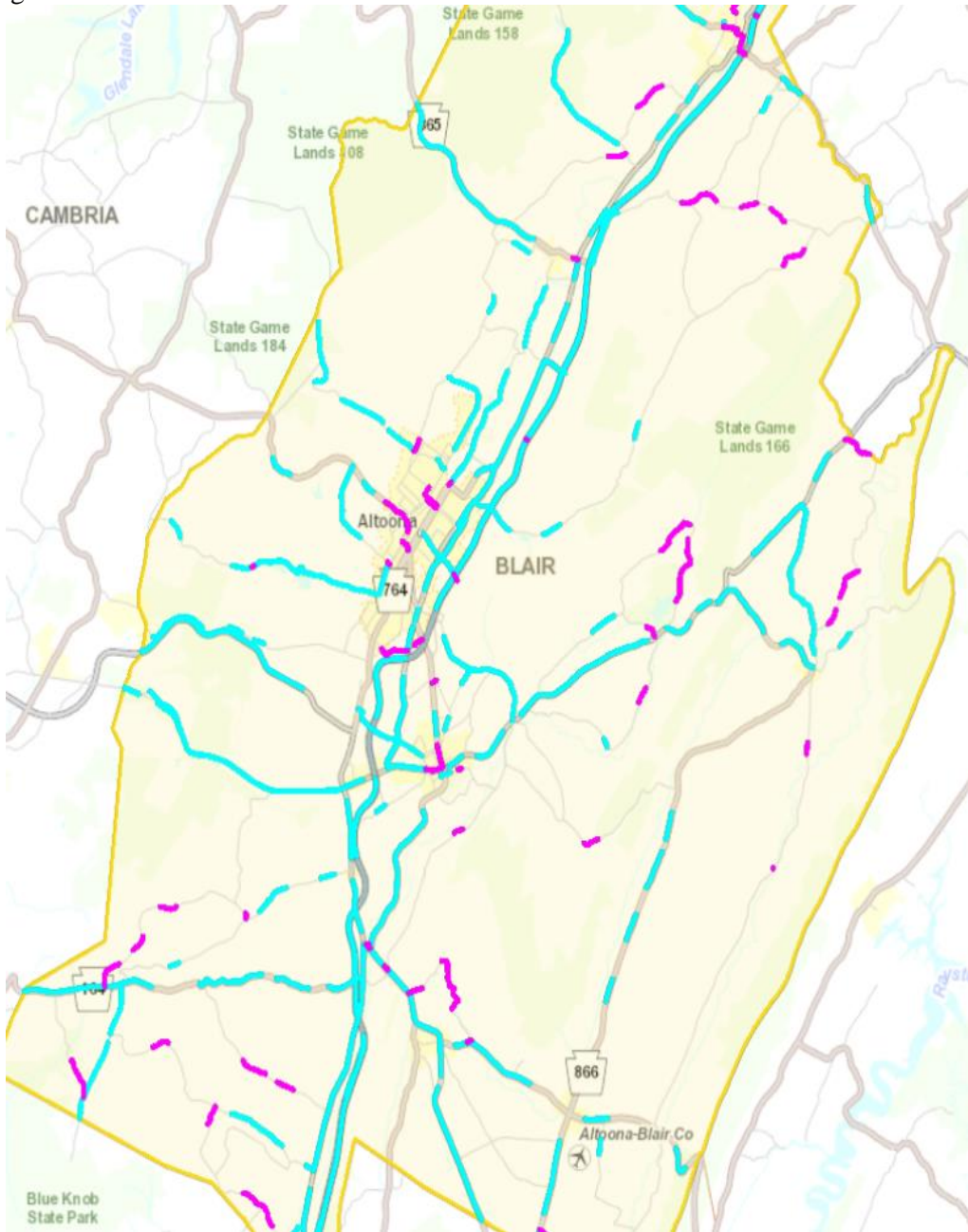
Source: U.S. Census Bureau, 2020 Census Redistricting Data and PennDOT One Map MPMS Draft TIP  
Blair County, Pennsylvania



**2. Assess pavement, bridge, safety conditions for low-income and minority populations, and access to fixed-route transit.**

The PennDOT 2020 Annual Performance Measures Report shows that only 3.7% or 19.9 miles of state roadways in Blair County have poor IRI and that 518.5 miles or 96.3% have an excellent to fair IRI rating. Figure 3 shows the location of the state roadways that are in excellent condition by the International Roughness Index (in blue) and those in poor condition (in purple).

Figure 3



Source: PennDOT One Map.

The map shows that both excellent and poor conditions regarding highways are evenly distributed among the municipalities in relation to people of low-income and minority communities that are shown in Figures 1 and 2.

The PennDOT 2020 Annual Performance Measures Report also shows that eleven state bridges in Blair County have poor deck area and that 313 state bridges or 99.2% have deck area in excellent to fair condition.

In addition to state roads and bridges, the MPO and the Pennsylvania Department of Transportation have safety performance measures and targets that include nonmotorized users. To help achieve the safety targets, PennDOT asks municipalities about plans for walking and bicycling facilities prior to the design of roadway or bridge projects. At the PennDOT Connects interviews, municipal representatives often request that existing walking facilities like sidewalks and crosswalks be preserved during roadway resurfacing and bridge projects. The following are examples of draft 2023 TIP projects that by preserving the existing sidewalks may help lower the nonmotorized crash rate in areas with average or above average low-income and minority populations:

- PA Route 453 Sink Run Culvert, in Tyrone Borough, includes restoring the curb ramps to meet ADA criteria.
- Logan Blvd./SR 4003 Bridge over Mill Run, in the City of Altoona, has sidewalks and is on the Plank Road Amtran Bus Route.
- Logan Blvd./SR 4003 Bridge over Norfolk Southern, in the City of Altoona, has sidewalks and is on the Crosstown Amtran Bus Route.
- Chestnut Ave./SR 4013 from 10<sup>th</sup> Avenue to Greely Street Resurface, City of Altoona, has sidewalks and a portion of the road is on the Evening Flash Amtran Bus Route.
- PA Route 36 from US Route 22 to Plank Road Resurface, in Hollidaysburg Borough, Allegheny and Logan Townships and the City of Altoona. Portions of the road have sidewalks and the road is on the Hollidaysburg Amtran Bus Route.
- Howard Ave./SR 4009 from Chestnut Ave. to 4<sup>th</sup> Street, resurface, in the City of Altoona. Portions of the road have sidewalks and the road is on the Flash Amtran Bus Route.
- 4<sup>th</sup> Street/SR 4015 from Chestnut Ave. to Howard Ave., resurface, in the City of Altoona. The route has sidewalks and the Flash Amtran Bus Route crosses 4<sup>th</sup> Street.
- PA Route 866, Williamsburg Drainage and Resurface, Williamsburg Borough, and Woodbury and Catherine Townships. A portion of the route has sidewalks in Williamsburg.

### **3. Prepare the Blair MPO's Draft Transportation Improvement Program**

During the planning process to update the transportation improvement program (TIP), the Blair MPO works with PennDOT, Amtran, the Blair County Planning Commission, elected officials, the public and other stakeholders to identify transportation priorities as candidate projects.

The MPO prioritizes the projects in the TIP from the federal and state capital funds that are available as shown in the Department's financial guidance. The draft 2023 TIP projects include in the following categories:

- Carryover projects (projects that have begun on a prior TIP and need completed).
- Transportation Asset Management Plan for the National Highway System (major arterial roadways).
- Performance Measures and Targets.
- Strategic Highway Safety Plan.
- Long Range Transportation Plan.
- Municipal owned bridges.
- Plans and studies that occur in collaboration with the County, local governments, PennDOT, other stakeholders, and the public.

From these categories, PennDOT District 9-0 prepares a fiscally balanced list of candidate highway and bridge projects for the highway and bridge portion of the draft TIP. Altoona Metro Transit prepares the candidate projects for the public transit portion of the draft TIP. The MPO Technical and Coordinating committees then review and approve the draft highway/bridge and transit TIPs and forward the projects to the PennDOT Program Center for further review.

Blair Planning also provides the organizations that represent the people of low-income and minority groups and Native American Nations and Tribes with copies of the draft Transportation Improvement Program (TIP) and invites their comments on proposed highway, bridge, and transit projects. These and other outreach strategies are in the MPO's public participation plan, and more details on preparing the draft 2023 TIP can be found in the *Blair Metropolitan Planning Organization Project Selection Process Documentation*.

### **4. Evaluate the burdens and benefits of draft 2023-2026 TIP projects in relation to people in low-income or minority groups.**

Figures 1, 2, and 3, show the draft 2023 TIP highway and bridge projects are evenly distributed among the municipalities in relation to people of low-income and minority communities and that the overall system is well maintained. Because the road and bridge projects of the draft 2023 TIP are mostly maintenance and similar preservation activities (such as repaving and bridge rehabilitation), as opposed to new construction projects that would increase capacity or otherwise potentially create new burdens, people in low-income and minority groups may benefit from the projects without disproportionate impacts.

The three draft TIP projects that have improvements beyond preservation are as follows:

- **PA Route 764, 6<sup>th</sup> Avenue and 7<sup>th</sup> Street Intersection Improvement Project**, in the City of Altoona. The project will add a left turn lane on 6<sup>th</sup> Avenue between 7<sup>th</sup> and 8<sup>th</sup> Streets. The project will close a portion of the sidewalk on the west side of 6<sup>th</sup> Avenue between 7<sup>th</sup> and 8<sup>th</sup> Streets and retain the sidewalk on the east side. This section of 6<sup>th</sup> Avenue is used by the Altoona Metro Transit (Amtran) Greenwood bus route, but the sidewalk closure is not expected to be a negative impact to persons accessing bus services.
- **Frankstown Road/SR 1009 from Amelia Avenue to PA Route 36 Project**, in City of Altoona, and Logan Township. The project will add a left turn lane on Frankstown Road at the intersection of Plank Road. The existing roadway is without walking facilities. A portion of the roadway is used by the Altoona Metro Transit Early Bird and Night Owl bus routes.
- **PA Route 36 – PA Route 164 Intersection Improvements**, in Roaring Spring Borough and in Taylor Township. The project includes adding two left turn lanes at the intersection. The roadways are not on fixed-route transit routes and the municipalities do not have high concentrations of low-income or minority persons.

## **5. Identify and address disproportionate and adverse impacts of the draft TIP projects to people in low-income or minority groups.**

With the draft TIP projects being mostly maintenance and/or preservation projects, the 2023 draft TIP projects are not expected to cause disproportionate and adverse impacts to people in low-income or minority groups.



**Metropolitan Planning Organization  
Blair County (Altoona MSA)**

ALSO THE  
COORDINATING  
COMMITTEE OF THE  
ALTOONA AREA  
TRANSPORTATION STUDY  
(AATS)

**Blair County Courthouse  
423 Allegheny Street, Suite 046  
Hollidaysburg, PA 16648**

**(814) 693-2080  
FAX (814) 696-3490**

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SECRETARY

**Memorandum**

To: Maria Brandt, Executive Director, The Arc of Blair County  
Andrea Holsey, President, Blair County Chapter, National  
Association for the Advancement of Colored People  
George Palmer, III, Executive Director, Center for Independent Living of  
South Central PA  
Tina Walters, Executive Director, Blair/Clearfield Association for the Blind  
Jodi Williams, Deputy Executive Director, Blair County Community Action Agency  
Steve Williamson, Executive Director, Blair Senior Services, Inc.

From: Wesley L. Burket, AICP, Transportation Planner  
Blair County Planning Commission

Date: May 20, 2022

Subject: Blair Metropolitan Planning Organization (MPO) FY 2023-2026 Transportation  
Improvement Program 30-Day Public Comment Period – May 20 to June 20, 2022

With respect to the organizations that represent or serve people in low-income populations and minority populations, the purpose of this memorandum is to provide you with notice of the 30-day public comment period for the Blair MPO's draft FY 2023-2026 Transportation Improvement Program (TIP) from May 20 to June 20, 2022, and a notice of a public meeting for the draft TIP to be held on June 9, 2022.

The TIP includes all transportation projects (highways, bridges, interstate, and public transit) in the regional planning area that will use federal transportation funds within the four-year period.

This notice is also to meet the requirements of Title VI, Executive Order 12898 that requires Federal agencies to achieve environmental justice by identifying and addressing disproportionately high and adverse human health or environmental effects, including the interrelated social and economic effects of their programs, policies, and activities on minority populations and low-income populations, as well as US DOT Orders 5610.2 (a) and 6640.23A of Federal Highway Administration Actions to Address Environmental Justice.

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May 20, 2022  
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To assist you with making comments, please find attached copies of the draft 2023-2026 TIPs and a copy of the public comment period and meeting notice.

The draft TIPs and other supporting documents can also be accessed electronically at [www.blairplanning.org/transportation-program](http://www.blairplanning.org/transportation-program). Following the public comment period, comments and questions will be taken into consideration and included in the Environmental Justice Analysis document.

If you have questions or you wish to provide comments on the Blair MPO's draft FY 2023-2026 TIP, or other documents, please send you're your comments to Wes Burket, (814) 693-2080 Ext. 2, or email [wburket@blairplanning.org](mailto:wburket@blairplanning.org), or mail to Blair County Planning Commission, 423 Allegheny St., Suite 046, Hollidaysburg, PA 16648, by Monday, **June 20, 2022**.

Thank you for your time and attention to this matter.

cc: Blair County Planning Commission

**Metropolitan Planning Organization  
Blair County (Altoona MSA)**

ALSO THE  
COORDINATING  
COMMITTEE OF THE  
ALTOONA AREA  
TRANSPORTATION STUDY  
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SECRETARY

May 20, 2022

Susan Bachor  
Historic Preservation Representative  
Delaware Tribe of Indians  
126 University Circle  
Stroud Hall, Rm 437  
East Stroudsburg, PA 18301

Re: Blair Metropolitan Planning Organization (MPO) Fiscal Year 2023-2026 Transportation Improvement Program 30-day Public Comment Period – May 20 to June 20, 2022

Dear Ms. Bachor:

With respect to the special status of Federally Recognized Tribes and Nations, the purpose of this letter is to provide you with notice of the 30-day public comment period for the Blair MPO's draft FY 2023-2026 Transportation Improvement Program (TIP) to meet the Federal Highway Administration's regulations, 23 CFR part 450.316. With this letter, the Blair MPO invites the Delaware Tribe of Indians to contribute comments from May 20 to June 20, 2022. In addition, a public meeting will be held on June 9, 2022. Other interested parties, including governmental agencies and the public are also receiving this notice.

The TIP includes all transportation projects in the regional planning area that will use federal transportation funds within the four-year period. When these project advance past the planning phase, you will be consulted during the Section 106 of the National Historic Preservation Act and the National Environmental Policy Act process. This project specific outreach will occur regardless of your participation in the TIP public comment period.

The TIP documents provided for public comment are attached and the TIP and other supporting documents can be accessed electronically at [www.blairplanning.org/transportation-program](http://www.blairplanning.org/transportation-program). An additional resource for viewing draft TIP information is available using PennDOT's One Map that is a web-based GIS mapping tool for accessing highway and bridge project data and other asset information and boundary layers. One Map can be accessed by visiting this website: <https://gis.penndot.gov/OneMap>, and instructions for using One Map are attached.

If you wish to provide comments on the Blair MPO's draft FY 2023-2026 TIP, please provide comments to Wes Burket, (814) 693-2080 Ext. 2, or [wburket@blairplanning.org](mailto:wburket@blairplanning.org), or Blair County Planning Commission, 423 Allegheny St., Suite 046, Hollidaysburg, PA 16648. A copy of the

TIP Public Comment Period  
May 20, 2022  
Page 2 of 2

public comment period and meeting notice for the draft TIP is also attached. Following the public comment period, all comments and questions will be taken into consideration. A full summary of the process, comments, and responses will be made available upon request.

If you have questions about a specific project or wish to propose changes to the draft TIP to better improve these documents to your needs, please contact us at the number or addresses above.

Sincerely,  
BLAIR COUNTY PLANNING COMMISSION

Wesley L. Burket, AICP  
Transportation Planner

Enclosures

A letter with copies of the draft 2023 TIPs, PennDOT's One map instructions, and a copy of the Public Comment Period and Meeting Notice were emailed separately to the following:

Susan Bachor, Historic Preservation Representative, Delaware Tribe of Indians,  
[sbachor@delawaretribe.org](mailto:sbachor@delawaretribe.org).

Deborah Dotson, Tribal President, Delaware Nation, Oklahoma, [ec@delawarenation.com](mailto:ec@delawarenation.com)

William Fisher, Chief, Seneca-Cayuga Nation, [wfisher@sctribe.com](mailto:wfisher@sctribe.com)

Cassie Harper, Tribal Administrator, Shawnee Tribe, [cassie@shawnee-tribe.com](mailto:cassie@shawnee-tribe.com)

John R. Johnson, Governor, Absentee-Shawnee Tribe of Indians of Oklahoma,  
[Governor@astribe.com](mailto:Governor@astribe.com)

Glenna Wallace, Chief, Eastern Shawnee Tribe of Oklahoma, [gjwallace@estoo.net](mailto:gjwallace@estoo.net)

**MEETING NOTICE**

**Public Comment Period & Meetings for Draft  
2023-2026 TIP Documents**

The Blair Metropolitan Planning Organization (MPO) invites public comments on the following draft documents: the FY 2023-2026 Transportation Improvement Program (TIP), which contains four years of federally funded highway, interstate, bridge, and public transit projects, the Transportation Conformity Determination Report, TIP Modification Procedures, TIP Environmental Justice Analysis, and other draft TIP documents available at <https://www.blairplanning.org/transportation-program>. Please submit comments to the Blair County Planning Commission (BCPC), [wburket@blairplanning.org](mailto:wburket@blairplanning.org), or to 423 Allegheny St, Suite 046, Hollidaysburg, PA, 16648, now through Monday, June 20, 2022.

A public meeting to review and take comments on the draft TIP and documents is scheduled for Thursday, June 9, from 2:00 to 3:00 PM at Trolleyworks, 3316 5th Ave., Altoona, PA. A meeting of the MPO to consider approval of the draft TIP and documents is scheduled for Monday, June 27, 2022, at 1:30 PM, at PennDOT, 1620 N. Juniata St., Hollidaysburg, PA. You are invited to participate in these meetings in person or virtually by contacting the BCPC at (814) 693-2080 Ext. 2. The MPO will provide services for persons with language, speech, sight or hearing impediments and people with disabilities provided the request for assistance is made (5) days prior to the meeting by contacting the BCPC or 711.

David W. McFarland, III, AICP, MPO Secretary.

May 20, 2022

# Blair Altoona MPO 2023-2026 Transportation Improvement Program

## Public Meeting

Date: Thursday, June 9, 2022

Time: 2:00 PM

Place: Trolleyworks, 3316 5<sup>th</sup> Avenue, Altoona, PA

## Agenda

### Item

1. Opening Remarks
2. Review of the following:
  - *Draft Transportation Conformity Determination Report for the 2023-2026 Transportation Improvement Program (TIP) and 2045 Long Range Plan.*
  - *Draft Core Elements Environment Justice Analysis for the 2023-2026 TIP.*
  - *Draft Memorandum of Understanding Procedures for STIP and TIP Modifications.*
  - *Draft 2023-2026 Transportation Improvement Program (Highways & Bridges)*
  - *Draft 2023-2026 Transportation Improvement Program (Public Transit).*
3. Public Comment
4. Adjournment

Blair MPO 2023-2026 TIP Public Meeting Minutes  
Thursday, June 9, 2022

No public comments were provided at this public meeting.

Those in attendance were Cristy Shumac, PennDOT Engineering District 9-0 and Wes Burket, Blair County Planning Commission.

The following is a comment received during the 30 day comment period for the 2023 TIP:

Re: Fiscal Year 2023-2026 Transportation Improvement Program 30-Day Public Comment Period and Public Meeting Notice



Susan Bachor <[sbachor@DelawareTribe.onmicrosoft.com](mailto:sbachor@DelawareTribe.onmicrosoft.com)>  
To Wes Burket; [sbachor@delawaretribe.org](mailto:sbachor@delawaretribe.org)



Thu 6/16/2022 4:42 PM

Thank you sending this material for the Delaware Tribe's review. We are currently working on a PA about bridge replacement so most of the projects listed will fall under that agreement.

The following projects will be of interest when they start planning.

Conewago Township

New Road/Highway Construction Eisenhower Drive

Reading Township

Relocation / Realignment PA 234 / Peepytown Road Intersection

Best,

Susan Bachor, M.A.

Deputy THPO & Archaeologist

**Delaware Tribe Historic Preservation**

126 University Circle

Stroud Hall, Rm. 437

East Stroudsburg PA 18301

**NEW \*\*\*cell-1.539.529.1671\*\*\***

**[sbachor@delawaretribe.onmicrosoft.com](mailto:sbachor@delawaretribe.onmicrosoft.com) - electronic submissions preferred**

**Please call for appointment.**

### Number and Percent of Population Below the Poverty Level

Municipality	Total Pop.	Population Below Poverty	Percent Below Pov.
Blair County	120340	17648	14.7
Allegheny Twp	6389	810	12.7
Altoona City	43010	10047	23.4
Antis Twp	6154	427	6.9
Bellwood Boro	1608	89	5.5
Blair Twp	4416	212	4.8
Catharine Twp	621	63	10.1
Duncansville Boro	1149	74	6.4
Frankstown Twp	7062	378	5.4
Freedom Twp	3353	426	12.7
Greenfield Twp	4009	640	16.0
Hollidaysburg Boro	5560	259	4.7
Huston Twp	1423	181	12.7
Juniata Twp	950	60	6.3
Logan Twp	11780	1123	9.5
Martinsburg Boro	1682	177	10.5
Newry Borough	225	61	27.1
North Woodbury Twp	2446	172	7.0
Roaring Spring Boro	2524	399	15.8
Snyder Twp	3207	463	14.4
Taylor Twp	2472	110	4.4
Tunnelhill Boro	122	25	20.5
Tyrone Boro	5059	827	16.3
Tyrone Twp	2161	94	4.3
Williamsburg Boro	1131	229	20.2
Woodbury Twp	1827	302	16.5

Source: S171 Poverty Status in the Past 12 Months  
 2019: ACS 5-Year Estimate Subject Tables



### Number and Percent of the Minority Population

Municipality	Total Population	Minority Population	Percent Minority
Blair County	122822	9204	7.5
Allegheny Twp	6585	438	6.7
Altoona City	43963	4914	11.2
Antis Twp	6478	280	4.3
Bellwood Boro	1827	112	6.1
Blair Twp	4783	152	3.2
Catharine Twp	771	25	3.2
Duncansville Boro	1255	82	6.5
Frankstown Twp	7399	380	5.1
Freedom Twp	3002	137	4.6
Greenfield Twp	3788	148	3.9
Hollidaysburg Boro	5641	340	6.0
Huston Twp	1252	31	2.5
Juniata Twp	968	34	3.5
Logan Twp	12413	977	7.9
Martinsburg Boro	1876	69	3.7
Newry Borough	230	8	3.5
N. Woodbury Twp	2433	77	3.2
Roaring Spring B	2384	109	4.6
Snyder Twp	3344	152	4.5
Taylor Twp	2296	62	2.7
Tunnelhill Boro	108	11	10.2
Tyrone Boro	5480	322	5.9
Tyrone Twp	1876	74	3.9
Williamsburg Boro	1233	62	5.0
Woodbury Twp	1437	59	4.1

Source: U.S. Census Bureau, 2020 Census Redistricting Data (Public Law 94-171)